

Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 NSC-05 DHA-02 ORM-02 /067 W

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R 301825Z OCT 75

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TO SECSTATE WASHDC 4347

SECDEF WASHDC

INFO FEDERAL PREPAREDNESS AGENCY GSA WASHDC

ALL NATO CAPITALS (BY POUCH)

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5924

SECDEF FOR DCPA

E.O. 11652: GDS

TAGS: MARR, US, NATO

SUBJ: CEP: CIVIL DEFENSE COMMITTEE (CDC) MEETING OCTOBER 15-16, 1975

SUMMARY: NATO'S STAY-PUT CONCEPT FOR CONTROLLING MOVEMENT, IN CRISIS AND WAR, OF GUEST WORKERS, REFUGEES AND FOREIGN NATIONALS WAS DISCUSSED BY CDC IN ATTEMPT TO RESOLVE LONG STANDING OBJECTIONS OF CANADA AND THE UNITED STATES. END SUMMARY.

1. LONG A MAJOR ISSUE AT NATO THE "STAY-PUT" CONCEPT HAS BEEN SUBJECT TO US AND CANADIAN RESERVATION FOR 12 YEARS. THE US AND CANADA HAVE NOT AGREED WITH THE CONCEPT UP TO NOW SINCE IT HERETOFORE WOULD NOT PERMIT THE EVACUATION OF NATIONALS IN TIME OF EMERGENCIES. CDC DISCUSSIONS AND RECENT REVISION OF DOCUMENT, AC/23-WP/31(REVISED) APPEAR TO HAVE BROKEN THE LONG-TERM IMPASSE.

2. COMMITTEE AGREED TO SEVERAL AMENDMENTS TO AC/23-WP/31 (REV). EUROPEAN COUNTRIES, PARTICULARLY FRG, DENMARK, AND NORWAY, CONFIDENTIAL

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BELIEVE THAT "STAY-PUT" POLICY REQUIRES A SHELTER PROGRAM TO ASSURE THAT THEIR POPULATIONS CAN REMAIN IN PLACE. CONCEPT OF STAY-PUT ALSO INTERESTS MILITARY PLANNERS E.G. AS A POSSIBLE WAY TO INSURE FREE MOVEMENT OF FORCES TO EMERGENCY DEPLOYMENT

POSITIONS.

3. KEY TO POSSIBLE AGREEMENT BY CANADA AND THE US TO NEW DOCUMENT (QUOTED IN FULL BELOW) WOULD BE COUPLING OF BILATERAL AGREEMENTS FOR REPATRIATION OF NATIONALS WITH STAY-PUT CONCEPT AS ORDERLY WAY OF CARRYING OUT EVACUATION OF NATIONALS. NATO EUROPEAN COUNTRY CDC REPRESENTATIVES AGREED TO THIS LINKAGE. BOTH CANADIAN REPRESENTATIVE, MR. WALLACE, AND THE US REPRESENTATIVE, GOVERNOR JOHN DAVIS, DIRECTOR OF THE DEFENSE CIVIL PREPAREDNESS AGENCY, ADVISED COMMITTEE THEY WOULD SEEK NATIONAL APPROVAL OF REVISED DOCUMENT TO PERMIT NATO AND NATIONAL CONTINGENCY PLANNING TO PROCEED WITH STAY-PUT POLICY AS PART OF THE PLAN. COMMENT. USNATO SEES A RELATIONSHIP AMONG: EVACUATION OF NATIONALS UNDER STATUS OF FORCES AGREEMENTS; EVACUATION OF NATIONALS LIVING IN A NATO COUNTRY, INCLUDING TOURISTS; ATTEMPTS TO ORGANIZE THE UTILIZATION OF CIVIL AIRCRAFT OF NATO COUNTRIES IN CRISIS OR WAR; MILITARY AIRLIFT REINFORCEMENT OF EUROPE; AND PLANNING FOR USE OF HOST NATIONS SURFACE TRANSPORT CAPABILITY AS SOME OF THE ELEMENTS OF AN OVERALL CRISIS CONTINGENCY PLAN FOR THE NATO AREA. END COMMENT.

BEGIN QUOTE

AC/23-WP/31(REVISED) DRAFT

THE STAY-PUT POLICY

DEFINITIONS:

1. "STAY-PUT MEANS THAT, ON THE EUROPEAN CONTINENT, EVERY EUROPEAN MEMBER COUNTRY WILL DO EVERYTHING IN ITS POWER TO STOP REFUGEES IN THEIR OWN COUNTRY AND ESPECIALLY TO PREVENT THEM FROM PASSING FROM ONE COUNTRY TO ANOTHER: ALSO THAT NEIGHBOURING COUNTRIES SHOULD CO-OPERATE CLOSELY TO HELP IN THE IMPLEMENTATION OF THIS POLICY ON COMMON FRONTIERS. IT ALSO MEANS THAT IF, FOR WHATEVER REASON, SOME MOVEMENT DOES TAKE PLACE, THE RECEIVING COUNTRY WOULD DO ALL IN ITS POWER TO HOLD ANY REFUGEES IN APPROPRIATE AREAS IN THE LIGHT OF PREVAILING CIRCUMSTANCES, AND RETURN THEM TO THE COUNTRY FROM WHICH THEY WERE DISPLACED BECAUSE OF THE WAR, AS SOON AS CONFIDENTIAL

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CIRCUMSTANCES PERMIT. IT IS EMPHASIZED THAT ANY SUCH MOVEMENT MIGHT GRAVELY PREJUDICE BOTH NATIONAL AND NATO DEFENSE OPERATIONS AND THE POSSIBILITY OF SURVIVAL.

2. "REFUGEES" ARE PERSONS WHO MOVE FROM THEIR RESIDENCE ON THEIR OWN VOLITION, SPONTANEOUSLY CONTRARY TO THE AIMS OF THE STAY-PUT POLICY, IRRESPECTIVE OF WHETHER THEY MOVE WITHIN THEIR COUNTRY (NATIONAL REFUGEES) OR ACROSS FRONTIERS (INTERNATIONAL REFUGEES). INTERNATIONAL REFUGEES MAY COME FROM NATO, OR NON-NATO COUNTRIES. MOVE OF REFUGEES IS INDIVIDUAL AND DISORDERLY, AT LEAST ORIGINALLY, BUT THIS MOVE CAN AND MUST FURTHER BE CONTROLLED AND ORGANIZED BY COMPETENT AUTHORITIES.

3. "EVACUEES" ARE PERSONS LIVING IN A NATO COUNTRY, AS EITHER RESIDENT OR TRANSIENTS, WHO HAVE BEEN ORDERED OR AUTHORIZED TO MOVE BY COMPETENT AUTHORITIES, AND WHOSE MOVEMENT AND ACCOMMODATION ARE ORGANIZED AND CONTROLLED BY SUCH AUTHORITIES. (EVACUEES WILL BECOME REFUGEES IF ON THEIR OWN INITIATIVE, THEY MOVE FROM THEIR ASSIGNED RESIDENCE. NATIONAL RESIDENTS OF A NATO COUNTRY (EUROPEAN) WILL BECOME NATIONAL REFUGEES IF ON THEIR OWN INITIATIVE THEY MOVE FROM THEIR REGULAR LOCATION.)

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 5924

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4. "FOREIGN WORKERS": ARE NATIONALS EMPLOYED IN OTHER NATO COUNTRIES AND ANY DEPENDENTS THAT THEY MAY HAVE WITH THEM.

BASIC PRINCIPLES:

5. THE FIRST AND MOST VITAL PRINCIPLE IS THAT THE STAY-PUT POLICY, GENERALLY ACCEPTED WITHIN THE ALLIANCE, MUST BE ENFORCED BY REASONABLE MEANS THAT IS HUMANELY POSSIBLE.

6. EACH COUNTRY SHALL BE RESPONSIBLE FOR ANY REFUGEE IN ITS TERRITORY. EACH COUNTRY SHOULD MAKE EVERY EFFORT TO ENSURE THE BEST POSSIBLE CONDITIONS OF SURVIVAL OF REFUGEES, BY PROVIDING THEM WITH ALL POSSIBLE ASSISTANCE; LOGISTIC SUPPORT IN GENERAL, PROTECTION AGAINST FALLOUT AND PROTECTION AGAINST OTHER RISKS ASSOCIATED WITH MODERN WARFARE. NO GUARANTEE, HOWEVER, CAN BE GIVEN THAT THE ACCOMMODATION AND AMENITIES PROVIDED FOR REFUGEES SHOULD RESEMBLE AS CLOSELY AS POSSIBLE AS THOSE PROVIDED FOR THE POPULATION OF THE HOST COUNTRY.

7. NATIONAL PLANNING FOR THE MOVEMENT OF REFUGEES AND EVACUEES
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SHOULD BE CO-ORDINATED WITH MILITARY AUTHORITIES CONCERNED.

8. ANY COUNTRY WHICH, AS REGARDS REFUGEES, REQUIRES SUPPORT FROM NATO SHOULD NOTIFY ITS REQUIREMENT BOTH TO THE APPROPRIATE NATO CIVIL WARTIME AGENCY (SUPPLIES OR TRANSPORT) AND TO THE NATO REFUGEE AGENCY (NRA) WHOSE TASKS AND FUNCTIONS ARE COMPREHENSIVELY DESCRIBED IN DOCUMENT AC/23-D/465(FINAL). IF SUCH SUPPORT IS REQUIRED BEFORE THESE AGENCIES ARE OPERATIONAL, THE REQUIREMENTS SHOULD BE NOTIFIED TO THE SENIOR COMMITTEE. SUCH REQUIREMENTS SHOULD BE FRAMED ON A GLOBAL BASIS, THAT IS TO SAY, THEY SHOULD REFLECT THE TOTAL NATIONAL NEEDS IN THE COMMODITY OR COMMODITIES CONCERNED, OR IN OTHER FIELDS. THESE DEMANDS SHOULD AUTOMATICALLY COVER ANY REFUGEES ON THEIR TERRITORY. IN THE MEANTIME, COUNTRIES WILL HAVE TO DEAL WITH THEIR OWN RESOURCES WITH THE SITUATION AS REGARDS REFUGEES.

EVACUATION:

9. THIS DOCUMENT DOES NOT IN ANY WAY WHATEVER RESTRICT THE RIGHT OF NATIONAL AUTHORITIES TO PLAN AND CARRY OUT EVACUATIONS OF THE CIVILIAN POPULATION ON THEIR TERRITORY.

FOREIGN WORKERS:

10. IN THE BEST INTERESTS OF MEMBER COUNTRIES AND OF THEIR NATIONALS EMPLOYED IN OTHER NATO COUNTRIES, FOREIGN WORKERS SHOULD BE INSTRUCTED TO STAY-PUT IN THE EVENT OF CRISIS OR WAR, SAVE IN CIRCUMSTANCES WHERE THEIR RETURN IS REQUESTED BY THEIR OWN GOVERNMENT FOR REASONS OF COMPELLING NATIONAL NECESSITY.

OTHER FOREIGN NATIONALS:

11. NATIONALS LIVING IN ANOTHER NATO COUNTRY SHOULD BE INSTRUCTED TO STAY-PUT IN THE EVENT OF CRISIS OR WAR. THIS WOULD ALSO ASSIST THE IMPLEMENTATION OF BILATERAL ARRANGEMENTS, AS PROVIDED FOR IN PARAGRAPH 11, FOR THEIR REPATRIATION BEING CARRIED OUT WHEN REQUESTED BY THEIR GOVERNMENTS.

BILATERAL CONSULTATIONS AND AGREEMENTS:

12. REPATRIATION OF FOREIGN WORKERS AND OTHER FOREIGN NATIONALS ARE MATTERS FOR BILATERAL CONSULTATIONS OR AGREEMENTS BETWEEN THE HOST COUNTRY AND THE MEMBER COUNTRY REQUESTING THEIR REPATRIATION. IT IS ALSO OPEN TO ANY MEMBER COUNTRY TO AGREE
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ANY MATTER CONCERNING REFUGEES WITH A NEIGHBOURING COUNTRY.
END QUOTE.

CDC ACTION ON OTHER AGENDA ITEMS REPORTED SEPARATELY.BRUCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 18 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 30 OCT 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975NATO05924
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197510101/abbrzmxw.tel
Line Count: 219
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 30 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 APR 2003 by BoyleJA>; APPROVED <29 DEC 2003 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CEP: CIVIL DEFENSE COMMITTEE (CDC) MEETING OCTOBER 15-16, 1975
TAGS: MARR, US, NATO
To: STATE
SECDEF INFO FEDERAL PREPAREDNESS AGENCY GSA
ALL NATO CAPITALS (BY POUCH)
USCINCEUR
USNMR SHAPE
Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006